Source Protection Legislation - What can we

expect?

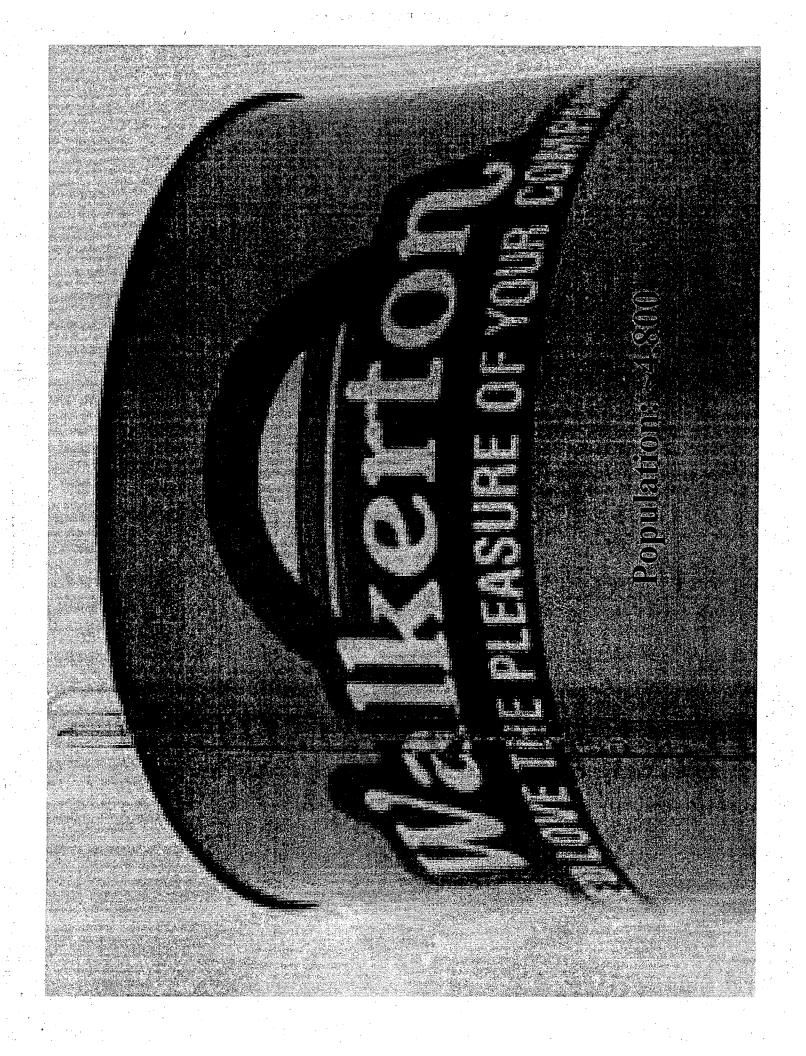
Theresa McClenaghan Counsel, Canadian Environmental Law Association December, 2004



Canadian Environmental Law Association

Evolution of the idea of source protection planning in Ontario

- Terms of reference of Walkerton Inquiry what will prevent tragedy in the future
- Walkerton Inquiry report 22 recommendations re Source Protection
- Multi-barrier approach widely accepted in water industry
- Source protection is first barrier
 - But not yet implemented in Ontario



Source Protection developments

- Conservation NGO's pushed for the source protection implementation
- Source protection advisory committee established - established a framework 2003
 Still needed further work for technical and
 - implementation details two committee reports just finishing fall 2004

Government proposals to date include white paper and draft legislation on source

Source Protection Developments cont'd

- Expect legislation in the new year (maybe spring)
- A huge amount of interest and concern
 Government has many decisions yet to make
- What I expect we will see:

Scope of Source Protection

- Require watershed-based source protection planning in all watersheds in Ontario
- Protect individual well users as well as municipally operated systems
 - Protect watersheds in the north as well as south of the Canadian Shield - approach still to be determined
 - Protect both groundwater and surface water sources

Scope of Source Protection cont'd

- Protect water sources with respect to both water quality and water quantity
- Protect from both non-point, cumulative and point source threats
- Must be based on the precautionary principle

Source Protection Process

Source protection Boards (CA boards) / Source protection Committees Prepare assessment report of watershed Assess vulnerable areas Assess water risks Classify level of risk Propose measures to respond to those risks Minister approves plan

Thorough Public Participation

Thorough public participation crucial to successful protection of source waters
 Process to be open and transparent

Water Budgets

Source protection plans to include development of water budgets and water conservation standards

Water budgets to include assessment of cumulative impact of all water takings in the watersheds

To be reflected in permits to take water and associated conservation plans

Integration with Existing Legislation

 Source water protection must be integrated with existing legislation including Environmental Protection Act,
 Environmental Assessment Act, Ontario
 Water Resources Act, Municipal Act,
 Planning Act, Provincial Policy Statement,
 Nutrient Management Act and many others

Integration cont'd

Relevant instruments to be consistent with approved source water protection plans Examples include Certificates of Approval for discharges to air and water, Permits to Take Water, other provincial instruments Municipal decisions such as municipal land use and by-law decisions also to be consistent where relevant

Other Programs

- Source protection plans to be integrated with other federal and provincial water protection programs
- Including Great Lakes programs, flood and drought management, fisheries protection, species at risk, habitat protection

First Nations

Federal, Provincial and First Nations agreements to be made as to how to implement source protection planning on First Nations' territories and waters

Conservation Authorities

Responsibility and accountability of Conservation Authorities to be specifically delineated in source protection legislation with roles supported by governance structures and sufficient resources

New Municipal Powers, Roles

- Municipal authority and accountability to be specifically delineated
- New municipal powers to be made available for source water protection such as a source protection sphere analogous to the Municipal Act
 - Updates of official plans to be consistent with source protection plans

Implementation Tools

- Provincial instruments consistent
 Municipal decisions consistent
 Strengthened land securement tools including tax incentive programs
 Sector-specific best management practices
 Enhanced technology
- Education and outreach

Issue-Specific Tools

Abandoned drinking water wells Oil and gas wells Other wells Aggregate Extraction Mines and mine tailings Storage tanks above and below ground Chemical use, handling, storage

Issue specific tools cont'd

- Small and medium enterprisesPesticides
- Contaminated Sites
- Waste Disposal Facilities
- Hazardous and Liquid Industrial Waste
- Land application of biosolids and septage
- Manure/Fertilizer Application and storage

Issue Specific Tools cont'd

- Farm water protection plans
- Septic Systems
- Road salt / De-icing compounds/ Softeners
 Cemeteries
- Storm water and floodwater
- Waste water
- Permits to take water

Issue specific tools cont'd

Water conservation
 Low water response
 Private water wells
 Non-point sources / cumulative loading
 Land drainage

Financing source proteciton

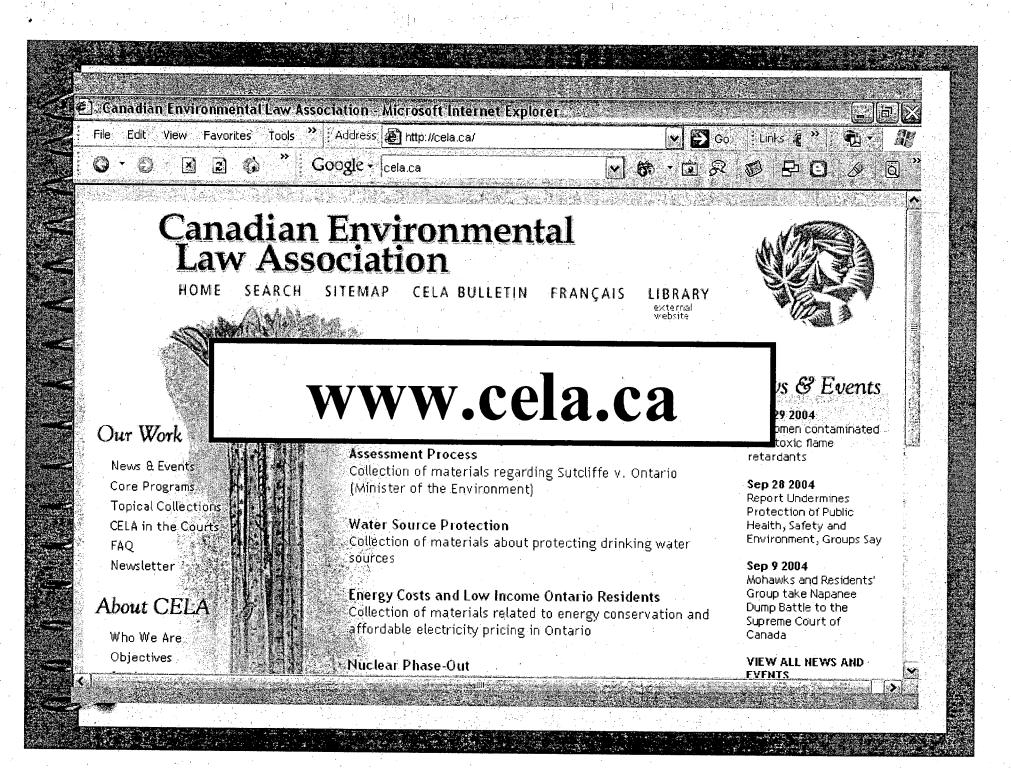
Sustainable funding model for Ontario Water Taking Charges Pollution Charges Water Rates General provincial tax revenues General municipal revenues Incentive programs

Strong Interim Measures

Provincial, municipal, Conservation Authority, public health powers encouraged to be used for immediate action regarding high-risk activities while plans approved

Review of Source ProtectionPlans

- Source protection plans to be reviewed and up-dated regularly
- Reflect emerging data and science
- Reflect changes in the watershed
- Reflect outcome monitoring
- Must be compared to baseline of information



Source Protection Materials on CELA's web site

ENGO's assembled May 04 to discuss several of the outstanding questions and problems - see our Statement of Expectations on CELA's web site cela.ca